



Racing Queensland Board  
trading as  
**Racing Queensland**  
ABN: 80 730 390 733

Racecourse Road Deagon QLD 4017  
PO Box 63 Sandgate QLD 4017

T: 07 3869 9777  
F: 07 3269 6404  
E: [info@racingqueensland.com.au](mailto:info@racingqueensland.com.au)  
W: [www.racingqueensland.com.au](http://www.racingqueensland.com.au)

15 November 2019

Mr Terry Martin SC  
Chair  
Inquiry into Animal Cruelty in the Management of Retired Racehorses in Queensland  
PO Box 15666  
CITY EAST QUEENSLAND 4002

Dear Sir

**Re: Inquiry into Animal Cruelty in the Management of Retired Racehorses in Queensland**

Racing Queensland (“RQ”) appreciates the opportunity to provide this submission to the Inquiry into Animal Cruelty in the Management of Retired Thoroughbred and Standardbred Horses in Queensland.

RQ supports world best practice animal welfare outcomes for thoroughbred and standardbred horses from birth to end-of-life.

Animal welfare is a critical foundation stone of the long-term viability and sustainability of the industry and is essential to maintaining community support for our sport.

RQ’s ambition is to ensure that thoroughbred and standardbred horses live a meaningful and fulfilling life, devoid of cruelty:

- During their racing career (from birth to end of racing or breeding);
- During their re-homing transition;
- During retirement; and
- At their end-of-life (death).

Achieving this ambition requires expertise, policy, money and enforcement.

As outlined in this submission, RQ is seeking to play a greater role in the promotion and delivery of a world best practice aftercare program “Off-the-Track (Queensland)” for thoroughbreds and standardbreds and the “Greyhound Adoption Program (Queensland)” for greyhounds.

RQ believes that the nature of these programs aligns with RQ's:

- Role to manage the codes of racing in a way that ensures public confidence in the racing industry;
- Primary functions of responding to strategic issues and marketing the codes of racing.

However, as noted below, RQ is recommending to the Inquiry that some regulatory changes are required to ensure that both RQ, and the Queensland Racing Integrity Commission ("QRIC") can perform functions in this space effectively. In particular, RQ's and QRIC's powers and functions are currently linked to a racehorse's or greyhound's racing career and RQ is recommending some clarification and expansion to this.

### **RQ Proposal for Improved Animal Welfare Outcomes for Retired Racehorses**

RQ is seeking the Inquiry's support to recommend that RQ undertake the operational management of the Off-the-Track (Queensland) program for thoroughbreds and standardbreds and the current Greyhound Adoption Program (Queensland).

RQ believes it is ideally placed to undertake the operational and promotional aspects of aftercare programmes on behalf of the industry as:

- RQ's risk management framework places animal welfare and the re-training of retired horses as critical to the sports viability and sustainability and as such RQ believes it needs to take responsibility and accountability for this important function;
- "Aftercare" activities are undertaken by the Principal Racing Authorities in all other Australian jurisdictions;
- RQ can most effectively leverage its existing corporate affairs and marketing teams and resources to support the operational management of the Off-the-Track (Queensland) and Greyhound Adoption Program (Queensland);
- The management of racing aftercare by RQ will allow QRIC to focus on oversight, investigation and enforcement activities, without the conflict of overseeing an operational function that it carries out. This maintains appropriate separation of responsibility between RQ and QRIC.

From 1 January 2020 RQ will introduce a 1% animal welfare levy on prizemoney, which will raise \$1.5 million per annum, however other sources of funds from industry, government and philanthropists will be required to add to the funds generated from the prizemoney levy, to appropriately resource this important requirement.

As part of its promotion of the aftercare program, RQ would seek to enter into partnership and sponsorship arrangements with organisations such as the RSCPA Queensland, Equestrian Queensland, agricultural societies, pony clubs and Dogs Queensland.

Where there are elements of the aftercare programs that require compliance and enforcement, RQ proposes that QRIC retain responsibility for investigation, compliance and enforcement (as it currently does).

Elements of RQ's proposed comprehensive aftercare program<sup>1</sup> would include:

- **Stimulating Demand for Retired Thoroughbred and Standardbred Horses**

The Off-the-Track (Queensland) program would seek to stimulate demand for retired thoroughbred and standardbred horses by working with Equestrian Queensland, agricultural societies and pony clubs, as well as the existing homing providers.

RQ proposes to seek a partnership with Equestrian Queensland to promote new categories of competitions for "Off-the-Track beginners" and specific thoroughbred and standardbred event categories, with supplementary prizes for thoroughbred and standardbred horses who win "general categories" of horse events.

RQ would also seek to enter into similar arrangements with agricultural shows and pony clubs on a state, regional and community basis.

This would build on the work currently undertaken by QRIC, with the additional benefit of RQ's marketing resources. RQ would seek to emulate best practice approaches such as Racing Victoria's Off-the-Track program and similar programs in the United Kingdom.

These arrangements have proven extremely successful in other Australian and international jurisdictions in growing demand for retired thoroughbred and standardbred horses.

RQ would employ staff based at RQ head office, and regionally to support "on-the-ground" engagement with local events.

RQ would leverage its existing corporate affairs and marketing teams and resources to promote these success stories on a national, regional and community basis.

- **Crisis Response Funding**

RQ would provide funding towards the costs of first response for animal welfare issues involving horses identified as thoroughbreds or standardbreds, brought directly to the attention of RQ or QRIC, regardless of whether they are retired from racing. This would provide an effective safety net for animal welfare issues involving thoroughbred and harness horses from birth to death. This may require an additional source of funding and the capability of RQ to provide re-homing facilities (operated by RQ and/or outsourced to third parties).

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<sup>1</sup> Consistent with the International Forum for the Aftercare of Racehorses (IFAR) Aftercare Tool Kit

- **RSPCA/RQ Welfare Assistance Program**

RQ would seek to enter a Welfare Assistance Program with the RSPCA Queensland in relation to thoroughbred and standardbred horses, in which we would also seek QRIC's involvement. This may include both practical and financial support.

- **Supporting and Accrediting Third Party Re-Trainers and Re-Homing Transition**

The Off-the-Track (Queensland) team would develop an accreditation program for those seeking to be approved "re-homing trainers".

RQ would look to develop appropriate standards and implement an appropriate audit program. Accredited re-homing providers may be eligible for grants and support programs provided by RQ.

- **Operational Management of the Greyhound-Adoption-Program**

Whilst RQ understands that the terms of reference of this Inquiry are limited to thoroughbred and standardbred horses, RQ recommends that the operational management of the Greyhound Adoption Program (Queensland) be undertaken by RQ.

The Greyhound Adoption Program (Queensland) has been managed by QRIC since the separation of the responsibilities of QRIC from Racing Queensland on 1 July 2016 (although this transfer does not appear to have been specifically captured in the machinery of government regulation).

RQ would work closely with QRIC to support this transition, which would include the transfer of existing funding.

- **Establishment of an Animal Welfare Advisory Panel**

RQ would facilitate the establishment of an independent advisory panel on animal welfare and aftercare issues. The panel would comprise suitably experienced experts and representatives from both the racing industry and also organisations not directly connected to racing but with a welfare focus, potentially including:

- RQ nominee;
- QRIC nominee;
- Australian Veterinary Association nominee;
- Thoroughbred Breeders Association Queensland nominee;
- Australian Trainer's Association Queensland nominee;
- Owners nominee;
- Sales company nominee;
- BOTRA nominee;
- Equestrian Queensland nominee;
- Department of Agriculture and Fisheries nominee;
- RSPCA Queensland nominee.

More details on this comprehensive proposal are provided in RQ's response to the specific questions requested in your correspondence of 31 October 2019, which is attached.

RQ's ambition is to support world best practice animal welfare outcomes for thoroughbred and standardbred horses from birth to end-of-life.

With funding, this is achievable over time and RQ desires to take on this responsibility in collaboration with QRIC. RQ believes Queensland can be a global exemplar and ensure a continued "love of the horse" as the foundation stone of this substantial industry, which binds communities, thrills people, lifts spirits and provides substantial investment and employment throughout rural and regional Queensland.

Please feel free to contact me should you require any further information or wish me, or members of our team to meet in person.

Yours sincerely

A handwritten signature in black ink, consisting of several overlapping loops and a long diagonal stroke extending from the bottom left towards the top right.

**Brendan Parnell**  
**Chief Executive**

## **Racing Queensland Response to Specific Questions**

### **1.1 Should welfare standards for retired racehorses be defined in terms of quality of life or length of life or both?**

Racing Queensland believes that an animal's quality of life must be the primary driver for making decisions relating to animal welfare of thoroughbreds and standardbreds.<sup>2</sup>

### **1.2 Is there still an argument for commercial slaughter of horses, if performed appropriately and humanely?**

Yes.

No animal can avoid death and whether commercial slaughter of horses occurs, euthanasia of horses at the end-of-life is likely to be required at some stage in every horse's lifecycle.

The Australian Veterinary Association has published approved methods of euthanasia/slaughter which should be closely followed and monitored.

### **1.3 Should racehorses be an exception?**

No.

Whilst RQ believes all racehorses should have the opportunity to have a meaningful second career or home after retirement from racing or breeding, a proportion of thoroughbred and standardbred horses, for one reason or another may not be suitable for retraining (dangerous temperaments, injuries, etc). It is therefore important that owners and re-trainers retain the right to make responsible end-of-life choices for these animals.

Each licensed abattoir should be required, on a monthly basis, to record and report to QRIC and RQ on the number and identity of thoroughbred and standardbred horses it processes. QRIC could provide microchip readers to assist this process.

### **1.4 Are you aware of any gaps or inadequacies in the regulatory arrangements for managing the welfare of retired racehorses?**

Yes.

In order for RQ (or indeed QRIC) to fully and effectively manage aftercare programs, RQ believes that some regulatory changes will be required to provide a clear source of

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<sup>2</sup> This position is consistent with Roly Owers MRCVS, Chief Executive, World Horse Welfare as set out in his paper "End of life and euthanasia"

power for this function and its effective delivery. RQ believes this can be achieved with some minor amendments to the Racing Act 2002 which are set out below.

Currently, upon retiring from racing or breeding, a racehorse falls into the “general horse category” under the legislative protections of the Animal Care and Protection Act 2001 and the animal cruelty provisions of the Criminal Code Act 1899, like other livestock. RQ is recommending that the scope of both RQ and QRIC’s powers and functions are also expanded to include powers relating to the transition from racing or breeding, set out in more detail below.

Monitoring and enhancement of retirement programs will require sharing of retirement data between RQ and QRIC and so appropriate arrangements will need to be put in place for this.

In relation to managing aftercare of retired racing animals RQ proposes:

- RQ be empowered to support the operational management and promotion of the Off-the-Track (Queensland) and the Greyhound Adoption Program (Queensland);
- QRIC would maintain primary responsibility for the investigation and compliance of any animal welfare breaches.
- The Department of Agriculture and Fisheries, the RSPCA and the Police continuing to play an important role in the identification of any animal welfare concerns, for racehorses from birth to the end of racing or breeding, and primary responsibility once a horse transitions from racing and breeding through the powers set out in the:
  - Animal Care and Protection Act 2001.
  - Animal Care and Protection Regulations 2012; and
  - Criminal Code Act 1899.

RQ requests that specific changes be made to the Racing Act 2002, namely:

- An express acknowledgment of the function of RQ to promote retraining of racing animals for productive lives after retirement from racing or breeding;
- An express acknowledgment of the function of RQ to manage and operate the Off-the-Track programme for thoroughbred and standardbred horses transitioning to second careers after retirement from racing and breeding.
- Defining “racing” under the Act to include period from birth of a thoroughbred or standardbred horse or greyhound eligible to registered with QRIC, to end of racing or breeding career including the notification of appropriate transitioning arrangements upon retirement from racing and breeding (first exit);
- Defining “transition from racing” being the first ownership arrangements where the animal is no longer intended to participate in racing or breeding activities, including notification of first placement by an “accredited retraining or rehoming facility”.

RQ suggests that to support aftercare, specific changes need to be made to the Racing Integrity Act 2016, namely:

- Defining “racing” under the Act to include period from birth of horses and greyhounds eligible to registered as a thoroughbred racehorse, standardbred racehorse and greyhounds, to end of racing or breeding career including the notification of appropriate transitioning arrangements upon retirement from racing and breeding (first exit);
- Defining “rehoming transition” being the first ownership arrangements where the animal is no longer intended to participate in racing or breeding activities, including notification of first placement by an “accredited retraining or rehoming facility”;
- Expressly acknowledging a function of QRIC to supporting investigations and compliance as requested by RQ in relation to animal welfare issues relating to retired thoroughbred or standardbred horses or greyhounds in the care of licensed persons.

RQ also believes QRIC should direct more resources towards compliance with the retirement notification rules for all racing animals.

### **1.5 Are you aware of any gaps or inadequacies in the regulatory arrangements including transport standards, for managing the welfare of horses in the meat processing industry?**

RQ was appalled by the images and the callous indifference of the abattoir workers to the cruel and inhumane treatment of horses (including thoroughbred and standardbred horses), highlighted in the recent 7.30 Report.

These very concerning regulatory breaches should be a key area of focus for the Department of Agriculture and Fisheries, with the appropriate urgency required.

RQ will be meeting with representatives of QRIC, the Australian Veterinary Association and thoroughbred and standardbred livestock transport operators to review current thoroughbred and standardbred racehorse transport policies and practices, including partitioning, rest breaks, water stops and temperature guidance.

These policies should be generally consistent with the:

- European Guidelines for Equine Transport; and
- Department of Agriculture and Fisheries regulatory guidelines for livestock transport.



**1.6 If the inquiry were to recommend a rehoming program for retired racehorses in Queensland, what elements should it possess to deliver greatest benefit, and how should it be funded?**

As set out in this response, RQ proposes that Off-the-Track (Queensland) would come under the operational management of RQ.

As part of its promotion of the aftercare program, RQ would look to enter into partnership and sponsorship arrangements with organisations such as the RSCPA Queensland, Equestrian Queensland, agricultural societies, pony clubs and Dogs Queensland.

From 1 January 2020 RQ will introduce a 1% animal welfare levy on prizemoney, which will raise \$1.5 million per annum, however other sources of funds from industry, government and philanthropists will be required to add to the funds generated from the prizemoney levy, to appropriately resource this important requirement.

Where there are elements of the aftercare programs that require compliance and enforcement then RQ propose that QRIC would retain responsibility for the investigation, compliance and enforcement of animal welfare issues as it currently does, although consideration will need to be given to the functions and powers of QRIC to ensure that they can exercise these powers in relation to aftercare programs (where applicable).

Elements of RQ's proposed comprehensive aftercare program<sup>3</sup> would include:

- **Stimulating Demand for Retired Thoroughbred and Standardbred Horses**

The RQ Off-the-Track program would seek to stimulate demand for retired thoroughbred and standardbred horses by working with Equestrian Queensland, agricultural societies and pony clubs, as well as the existing homing providers.

RQ propose to seek a partnership with Equestrian Queensland to promote new categories of competitions for "Off-the-Track beginners" and specific thoroughbred and standardbred event categories, with supplementary prizes for thoroughbred and standardbred horses who win "general categories" of horse events.

RQ would also seek to enter into similar arrangements with agricultural shows and pony clubs on a state, regional and community basis.

This would build on the work currently undertaken by QRIC, with the additional benefit of RQ's marketing resources. RQ would seek to emulate best practice approaches such as Racing Victoria's Off-the-Track program and similar programs in the United Kingdom and the United States.

These arrangements have proven extremely successful in other Australian and international jurisdictions in growing demand for retired thoroughbred and standardbred horses.

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<sup>3</sup> Consistent with the International Forum for the Aftercare of Racehorses (IFAR) Aftercare Tool Kit

RQ would employ staff based at RQ head office, and regionally to support “on-the-ground” engagement with local events.

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- Australian Veterinary Association nominee;
- Thoroughbred Breeders Association Queensland nominee;
- BTRA nominee;
- Australian Trainer’s Association Queensland nominee;
- Owners nominee;
- Sales company nominee;
- Equestrian Queensland nominee;

- Department of Agriculture and Fisheries nominee;
- RSPCA Queensland nominee.

**1.7 Are you familiar with the current Federal Senate Committee into the feasibility of a national Horse Traceability Register for all horses? What impact would this have on your organisation?**

Yes.

Attached as Appendix A is Racing Australia's submission which represents RQ's position on this matter.

**2.1 Detail of any work done by RQ to improve welfare outcomes for retired racehorses**

Currently under the Racing Act, RQ's role is to cooperate with QRIC in relation to matters falling within the powers of QRIC. RQ also has some powers relating to the promotion of animal welfare initiatives. In this context, some of the work undertaken by RQ to improve welfare outcomes for retired racehorses includes:

- RQ Chairman chairs the Australian Racing Board Equine Welfare Committee;
- Former RQ Chief Executive chaired the Australian Racing Board National Retirement of Racehorses Committee;
- RQ participating in QRIC Animal Welfare Committee;
- In its capacity as a member of Racing Australia, several changes to the national thoroughbred rules of racing in relation to Racing Industry traceability, including:
  - Foal birth notification within 30 days;
  - Beneficial owner notification within 60 days of foaling;
  - First exit from racing or breeding notification within 30 days; and
  - Compulsory retirement at 12 years of age.
- Several changes to the harness rules of racing in relation to deregistration; and retirement, including:
  - Owners responsibility with respect to deregistration and retirement of standardbreds (AHR 96A); and
  - Trainers responsibility with respect to deregistration and retirement of standardbreds (AHR 96B).
- Sponsorship of the:
  - Standardbred Association of Queensland Rehoming Program;
  - Triequithon held annually at Doomben;
  - North Queensland Barrel Racing Club OTT Bonus;

- 2019 State Interschool Championships at Maryborough and Warwick;
- 2019 Queensland Standardbred Track to Hack Series Final;
- Tropical North Show Jumping Club OTT Feature Class at the Show Jumping Championships.

## **2.2 Any payments made by RQ to industry participants who support or incentivise the breeding of racehorses and the total value of these payments**

RQ supports:

- Queensland Thoroughbred Incentive Scheme (“QTIS”) for thoroughbred horses bred in Queensland;
- Queensland Breeding Program (“QBRED”) for standardbred horses bred in Queensland; and
- Standardbred foal rebate drought subsidy.

QTIS supports the Queensland breeding and racing industry by providing additional prizemoney incentives for connections of QTIS qualified racehorses through QTIS bonuses and the exciting QTIS Jewel Race Day.

In 2018-19 QTIS provided \$8.2 million in additional prizemoney and bonuses. This amount equated to 6.4% of prizemoney and bonuses distributed to Queensland thoroughbred racing participants in the 2018-19 racing season.

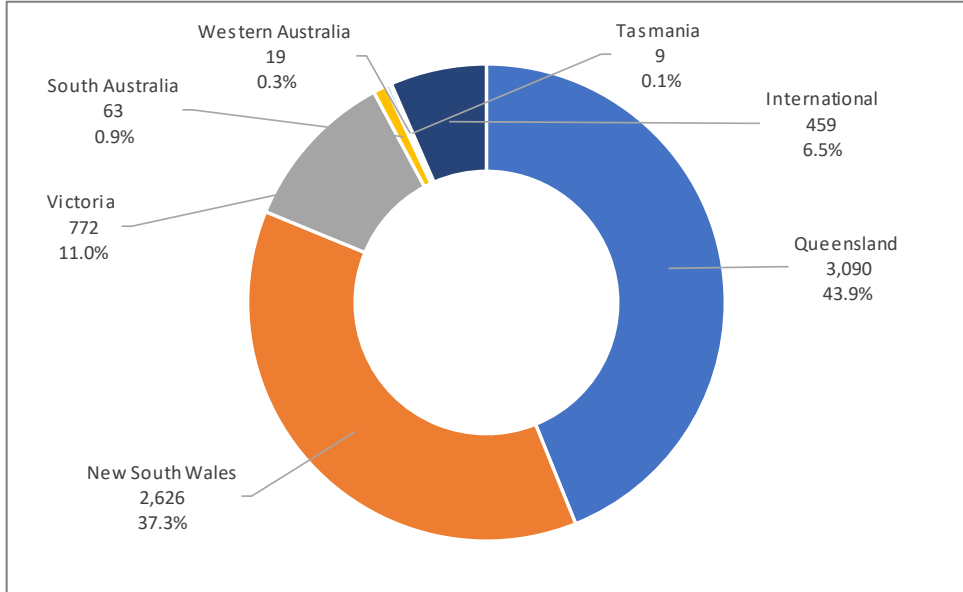
The QBRED program incentivises the owning and breeding of standardbred horses bred in Queensland (that meet the QBRED conditions). In 2018 RQ enhanced the brand through making all QBRED horses ‘QBRED for life’ the purpose of which is to support/incentivise owners to continue to race QBRED horses through the offer of cash bonuses on selected races and removing the age restrictions on the first and second win bonuses.

The QBRED scheme provided \$1.7 million of bonuses and \$0.5 million of feature race funding support in 2018-19. This amount equated to 11.1% of prizemoney and bonuses distributed to Queensland harness racing participants in the 2018-19 racing season.

In 2018-19 a \$500 in-foal rebate was introduced to the breeders of any standardbred mare that achieved a positive 42-day pregnancy test in Queensland (capped at four mares per breeder). The rebate was offered to help breeders offset additional costs incurred through the breeding cycle as a result of the continuing drought and to support the appropriate care of the mares through the breeding process. This amount totaled \$110,000 and equated to 0.6% of prizemoney distributed to Queensland harness racing participants in the 2018-19 racing season.

The in-foal rebate is again being offered in the 2019-20 racing season.

**Chart 1: Queensland Individual Thoroughbred Starters by Jurisdictional Origin 2018-19**

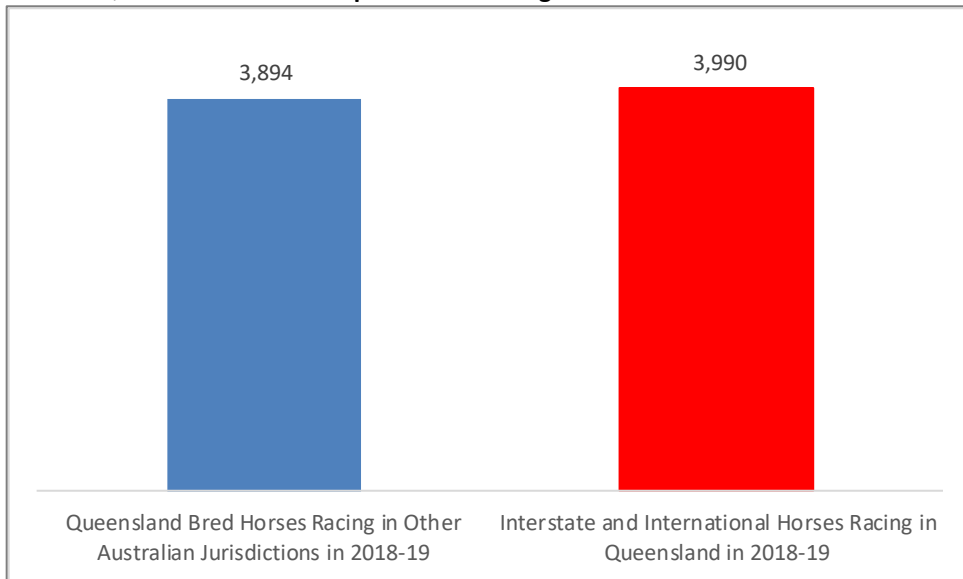


Source: Racing Australia Data Base

In 2018-19 less than:

- 44% of thoroughbreds that raced in Queensland in 2018-19 were bred in Queensland, as the demand for racing thoroughbreds in Queensland exceeds Queensland breeding supply; and
- 35% of standardbred horses that raced in Queensland in 2018-19 were bred in Queensland, as the demand for racing standardbred in Queensland exceeds Queensland breeding supply.<sup>4</sup>

**Chart 2: Queensland Is a Net Importer of Thoroughbred Racehorses in 2018-19**



Source: Racing Australia Data Base

<sup>4</sup> Racing Queensland estimate

Queensland is a net importer of thoroughbred and standardbred racehorses.

As a net importer of thoroughbred and standardbred racehorses, RQ is strongly of the view that any restrictions on the Queensland breeding industry would not enhance animal welfare outcomes but would be certain to negatively impact on the employment, investment and participation of the Queensland Racing Industry's, particularly in regional and rural areas.

The report on the Size and Scope of the Queensland Racing Industry of July 2019 undertaken by IER states that the Queensland breeding industry supports 1,540 employees and that these jobs are predominantly based in regional and rural areas.

### 2.3 Any work done by RQ to establish an 'optimum' breeding level for racehorses in Queensland that balances the need to support industry sustainability and minimise wastage of racehorses at the end of their racing career

The supply of thoroughbred and harness horses in the Queensland is dictated by market economics.

The market is made up of an array of complex inter-related issues, which means any single state interventions are unlikely to provide efficient or effective outcomes.

The tables below outline Queensland and national thoroughbred racing and breeding key performance indicators.

**Table 1: Comparison of Queensland Thoroughbred Racing and Breeding Statistics<sup>5</sup>**

| Thoroughbred      | 2008-09 | 2009-10 | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 | 2015-16 | 2016-17 | 2017-18 | 2018-19 |
|-------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Horses Bred       | 3,318   | 2,879   | 2,771   | 2,680   | 2,327   | 2,112   | 1,985   | 2,061   | 2,015   | 1,919   |         |
| Broodmares        | 5,963   | 5,671   | 5,287   | 4,968   | 4,571   | 4,216   | 3,972   | 3,905   | 3,689   | 3,491   |         |
| Meetings          |         | 718     | 686     | 702     | 736     | 729     | 677     | 693     | 697     | 677     | 679     |
| Races             |         | 4,701   | 3,499   | 4,525   | 4,801   | 4,787   | 4,470   | 4,540   | 4,587   | 4,560   | 4,568   |
| Individual Horses |         | 8,152   | 7,724   | 7,377   | 7,336   | 7,464   | 7,420   | 7,336   | 7,139   | 6,941   | 7,038   |
| Starts            |         | 46,311  | 43,240  | 42,772  | 42,116  | 43,989  | 41,809  | 42,527  | 41,280  | 40,556  | 40,599  |
| Average Starts    |         | 5.7     | 5.6     | 5.8     | 5.7     | 5.9     | 5.6     | 5.8     | 5.8     | 5.8     | 5.8     |
| Average Field     |         | 9.9     | 12.4    | 9.5     | 8.8     | 9.2     | 9.4     | 9.4     | 9.0     | 8.9     | 8.9     |

Source: ARB Fact Books 2008 through 2019 for Horses Bred, Broodmares and Individual Horses, RQ data base for Meeting, Races and Starts, Average Starts Per Horse Annually and Average Field Size derived.

**Table 2: Comparison of National Thoroughbred Racing and Breeding Statistics**

|                   | 2008-09 | 2009-10 | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 | 2015-16 | 2016-17 | 2017-18 | 2018-19 |
|-------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Horses Bred       | 17,790  | 16,445  | 16,193  | 15,102  | 14,484  | 13,787  | 12,981  | 12,771  | 12,785  | 12,898  |         |
| Broodmares        | 29,332  | 28,393  | 27,063  | 25,787  | 24,301  | 22,887  | 21,765  | 20,990  | 19,976  | 19,915  |         |
| Meetings          |         | 2,694   | 2,641   | 2,675   | 2,742   | 2,725   | 2,634   | 2,651   | 2,634   | 2,647   | 2,643   |
| Races             |         | 19,376  | 18,888  | 19,168  | 19,534  | 19,551  | 18,949  | 19,393  | 19,235  | 19,409  | 19,369  |
| Individual Horses |         | 31,773  | 31,181  | 30,757  | 30,489  | 36,675  | 36,332  | 35,896  | 35,309  | 35,107  | 35,104  |
| Starts            |         | 194,736 | 190,258 | 189,415 | 188,326 | 189,259 | 184,136 | 186,141 | 182,868 | 180,933 | 181,981 |
| Average Starts    |         | 6.1     | 6.1     | 6.2     | 6.2     | 5.2     | 5.1     | 5.2     | 5.2     | 5.2     | 5.2     |
| Average Field     |         | 10.1    | 10.1    | 9.9     | 9.6     | 9.7     | 9.7     | 9.6     | 9.5     | 9.3     | 9.4     |

Source: ARB Fact Books 2008 through 2019

<sup>5</sup> Breeding statistics have a one year reporting lag

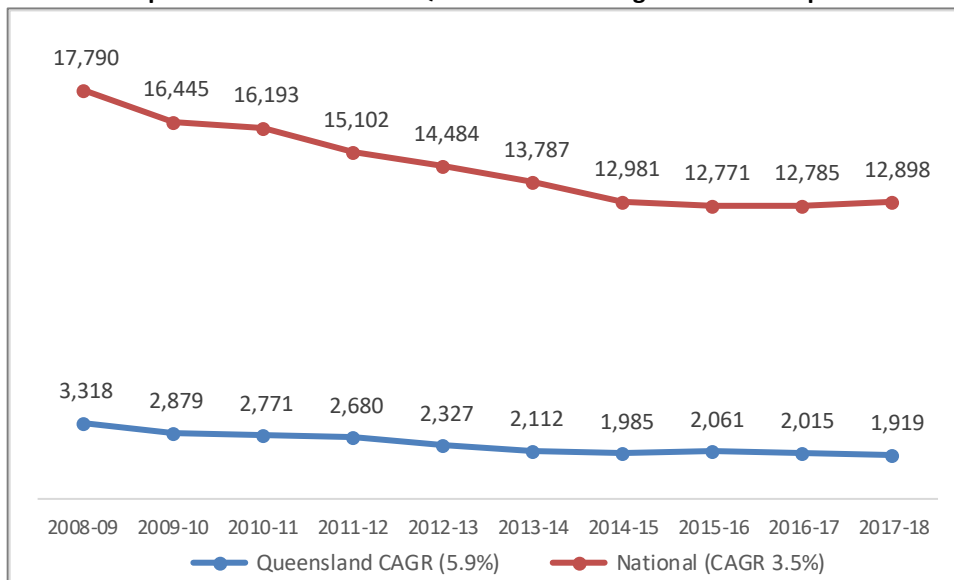
Over the last ten years the number of thoroughbred:

- Foals produced in Queensland has fallen by 42.2% from 3,318 in 2008-09 to 1,919 in 2017-18, as compared to the national reduction of 27.5% during the same period; and
- Broodmares in Queensland has fallen by 41.5% from 5,963 in 2008-09 to 3,491 in 2017-18 as compared to the national reduction of 32.1% during the same period.

Despite this 42.2% reduction in production the number of Queensland thoroughbred:

- Race meetings have decreased by only 5.4% from 718 in 2009-10 to 679 in 2018-19, as compared to a national decrease of 1.9%;
- Races decreased by 2.8% from 4,701 in 2009-10 to 4,568 in 2018-19, as compared to a national increase of 0.0%;
- Individual horses starting in races annually has fallen by 13.7% from 8,152 in 2009-10 to 7,038 in 2018-19, as compared to a national increase of 10.5% during the same period; and
- Total starts of horses has decreased by 12.3% from 46,311 in 2009-10 to 40,599 in 2018-19, as compared to a national decrease of 6.5% during the same period.

**Chart 3: Comparison of National and Queensland Thoroughbred Foal Crop 2008-09 to 2017-18**



Source: ARB Fact Books 2008 through 2019

Over the last ten years, Queensland racing has produced 42.2% less horses, resulting in 13.7% less individual horses to have raced, which have raced 1.5% more often, producing 12.3% less race starts in 2018-19 as compared to 2009-10.

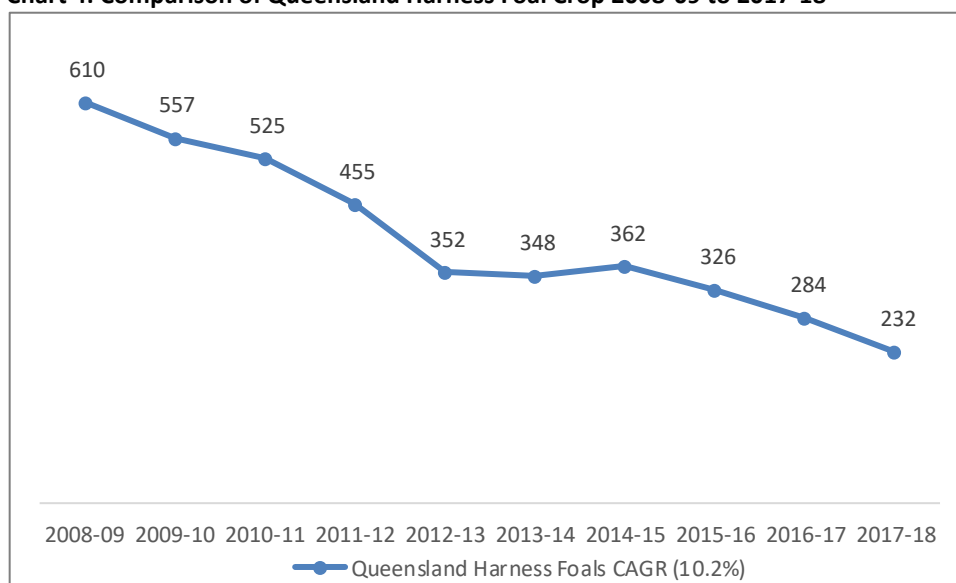
Queensland harness breeding is following the thoroughbred breeding trend.

**Table 3: Comparison of Queensland Harness Racing and Breeding Statistics<sup>6</sup>**

|                   | 2008-09 | 2009-10 | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 | 2015-16 | 2016-17 | 2017-18 | 2018-19 |
|-------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Horses Bred       | 610     | 557     | 525     | 455     | 352     | 348     | 362     | 326     | 284     | 232     |         |
| Meetings          |         | 322     | 314     | 308     | 311     | 328     | 276     | 278     | 279     | 279     | 279     |
| Races             |         | 2,678   | 2,523   | 2,284   | 2,376   | 2,526   | 2,407   | 2,307   | 2,262   | 2,332   | 2,354   |
| Individual Horses |         | 1,810   | 1,737   | 1,726   | 1,718   | 1,676   | 1,607   | 1,565   | 1,526   | 1,474   | 1,574   |
| Starts            |         | 24,501  | 21,734  | 21,728  | 22,414  | 22,864  | 21,753  | 22,043  | 21,177  | 21,331  | 21,800  |
| Average Starts    |         | 13.5    | 12.5    | 12.6    | 13.1    | 13.6    | 13.5    | 14.1    | 13.9    | 14.5    | 13.9    |
| Average Field     |         | 9.1     | 8.6     | 9.5     | 9.4     | 9.1     | 9.0     | 9.6     | 9.4     | 9.1     | 9.3     |

Source: RQ Database

Over the last ten years, Queensland harness racing has produced 62.0%<sup>7</sup> less standardbred horses, resulting in 13.0% less individual horses to have raced, with 12.1% less races, resulting in 11.0% less race starts in 2018-19 as compared to 2009-10.

**Chart 4: Comparison of Queensland Harness Foal Crop 2008-09 to 2017-18**

Source: RQ Database

This data analysis supports RQ's strong view that any restrictions on the Queensland breeding industry would not enhance animal welfare outcomes or the Queensland Racing Industry's performance.

## 2.4 Confirmation of the number of Thoroughbred and Standardbred race meetings and races held in 2016/17, 2017/18 and 2018/19 and the number of scheduled in 2019/20, broken down by TAB-Status and location

This information is set out in Appendix B.

<sup>6</sup> Breeding statistics have a one year reporting lag.

<sup>7</sup> Breeding comparison based on 2008-09 to 2017-18 seasons, with other harness percentages based on comparisons of 2009-10 to 2018-19 seasons



**2.5 The number of Thoroughbred and Standardbred starters recorded in 2016/17, 2017/18 and 2018/19**

**Table 4: Thoroughbred and Harness Racing Starters 2016-17 to 2018-19**

|               | 2016-17 | 2017-18 | 2018-19 |
|---------------|---------|---------|---------|
| Thoroughbred  | 41,280  | 40,556  | 40,599  |
| Harness Total | 21,177  | 21,331  | 21,800  |
| Total         | 62,457  | 61,887  | 62,399  |

**2.6 The total value of prizemoney, per code of racing, available in Queensland in 2019/20**

**Table 5: Thoroughbred Prizemoney and Bonuses Available 2019-20**

|                    | Meetings | Races | RQ Prizemoney Allocated | QTIS Bonuses and Stakes | Total Prizemoney & Bonuses |
|--------------------|----------|-------|-------------------------|-------------------------|----------------------------|
| TAB                | 453      | 3,386 | 123,845,000             | 8,338,710               | 132,183,710                |
| Non TAB            | 250      | 1,230 | 9,619,800               | 694,623                 | 10,314,423                 |
| Thoroughbred Total | 703      | 4,616 | 133,464,800             | 9,033,333               | 142,498,133                |

**Table 6: Harness Prizemoney and Bonuses Available 2019-20**

|               | Meetings | Races | RQ Prizemoney Allocated | QBRED Bonuses and Stakes | Total Prizemoney & Bonuses |
|---------------|----------|-------|-------------------------|--------------------------|----------------------------|
| TAB           | 284      | 2,394 | 16,788,000              | 2,280,000                | 19,068,000                 |
| Non TAB       | 2        | 16    | 32,000                  | -                        | 32,000                     |
| Harness Total | 286      | 2,410 | 16,820,000              | 2,280,000                | 19,100,000                 |

**2.7 A breakdown of how the recent \$26 million of prize money has been allocated across codes and TAB/non-TAB events**

This information is set out in Appendix C.

## Appendix A: Racing Australia's Submission to the Federal Senate Committee into the Feasibility of a National Horse Traceability Register



RACING AUSTRALIA LIMITED  
ACN 105 994 330

Level 11, 51 Druitt Street  
Sydney NSW 2000 Australia  
Telephone: +61 8072 1900

5 April 2019

Dr Jane Thomson  
Secretary  
Senate Standing Committee on Rural and  
Regional Affairs and Transport  
PO Box 6100  
Parliament House  
CANBERRA ACT 2600

Via email: [rrat.sen@aph.gov.au](mailto:rrat.sen@aph.gov.au)

Dear Dr Thomson

### **Inquiry into the feasibility of a National Horse Traceability Register for all horses.**

Racing Australia is pleased to make this submission to the inquiry and supports the establishment of a national traceability register for all horses. Racing Australia believes a National Horse Traceability Register would complement, and strengthen, the Thoroughbred racing industry's own traceability regime and strengthen existing equine welfare and biosecurity systems nationally.

Racing Australia is the peak national body for Thoroughbred racing. It was formed in 2015 by the Principal Racing Authorities<sup>1</sup> of each State and Territory. Amongst other matters, Racing Australia is responsible for the Australian Rules of Racing and operates the Australian Stud Book (ASB) and the Equine Genetics Research Centre.

The Stud Book has been the national register of Australian Thoroughbred horses since 1859. It is the official authority for the identification of Thoroughbreds in Australia and maintains the breeding records of the world's second largest population of Thoroughbred horses. The ASB database holds more than 1,200,000 current and historic records of registered Australian Thoroughbreds. In order to improve breed integrity, DNA parentage identification of horses commenced in 2000 and is undertaken by Racing Australia's Equine Genetics Research Centre at Scone NSW. The Centre analyses over 20,000 horse tests per year, including for 33 other horse breed societies or associations across Australia.

Since 2003 the ASB has also recorded the microchip number of each Thoroughbred horse born in, or imported to, Australia to further strengthen its identification system. Microchipping is mandatory for Australian Thoroughbreds.

In 2016 Racing Australia introduced traceability rules which ensure that, from the birth of a Thoroughbred foal until their retirement, the location (and any changes of location) of horses are recorded and accessible by racing authorities.

<sup>1</sup> Racing New South Wales (RNSW), Racing Victoria (RV), Racing Queensland (RQ), Racing and Wagering Western Australia (RWWA), Thoroughbred Racing South Australia (TRSA), TasRacing (TR), Canberra Race Club (CRC) and Thoroughbred Racing Northern Territory (TRNT).

## Cont. Appendix A: Racing Australia's Submission to the Federal Senate Committee into the Feasibility of a National Horse Traceability Register

For the first time under these reforms, Thoroughbred breeders lodging Foal Ownership Declarations with Racing Australia agreed to be bound by the Australian Rules of Racing relating to welfare traceability, banning of steroids and other prohibited substances in racehorses prior to being registered for racing.

The Racing Australia measures were backed by significant penalties: ie failure to register the birth of a foal within the required timeframe can result in the horse not being registered under the Australian Rules of Racing and, consequently, unable to pursue a career in Thoroughbred racing.

These Australian initiatives were a world first for Thoroughbred racing and breeding internationally and are now being replicated in other jurisdictions, including Britain where similar measures were introduced last year.

### Proposed National Horse Traceability Register

As indicated, Racing Australia supports the introduction of a national horse traceability register and believe it should apply to all horses.

In addition to the equine welfare and biosecurity benefits it could bring to the Australian equine sector, a national register would also help to further strengthen Racing Australia's own traceability regime by providing visibility of those Thoroughbred horses which have left our breeding and racing sectors.

Almost two thirds of 'retired' Australian Thoroughbred racehorses begin 'second' careers as equestrian, pleasure or working horses. While the Australian Rules of Racing require a horse's destination to be notified upon its retirement, Racing Australia and State/Territory racing agencies have no authority to require subsequent changes in ownership and location of horses to be advised and updated. A national horse traceability register could help overcome this issue.

Racing Australia strongly believes a national horse traceability register should complement, and not duplicate, existing equine stud books which already collect and maintain horse identification, ownership and location information. Nor should the establishment of a national horse register interfere or restrict the ongoing commercial activities of entities like the ASB.

In a number of overseas jurisdictions, including Britain, avoiding duplication of effort is achieved through approved non-government bodies, including stud books, providing regular transfers from their databases to the national register of the prescribed information. The ability to transfer data securely and easily is obviously critical to the success of this type of arrangement.

From Racing Australia's experience, the success of any national register will rely upon its coverage of all horses, mandatory microchipping, ease of access and operation and, importantly, active enforcement (including penalties).

The inquiry may benefit from an examination of Britain's efforts over the past 15 years to establish a national equine database. From its experiences, Racing Australia knows the path towards a logical and worthwhile goal is never as easy as at first glance. Surveying the experience of countries like Britain could help avoid similar stumbles and setbacks here.

Yours sincerely



Barry O'Farrell  
CEO  
Racing Australia

## Appendix B: Queensland Thoroughbred Statistics by Race Club 2016-17 to 2018-19

| Club                        | TAB Mtgs Held | TAB Mtgs Held | TAB Mtgs Held | TAB Races    | TAB Races    | TAB Races    | Non-Tab Mtgs Held | Non-Tab Mtgs Held | Non-Tab Mtgs Held | Non-Tab Races | Non-Tab Races | Non-Tab Races |
|-----------------------------|---------------|---------------|---------------|--------------|--------------|--------------|-------------------|-------------------|-------------------|---------------|---------------|---------------|
|                             | 2016-17       | 2017-18       | 2018-19       | 2016-17      | 2017-18      | 2018-19      | 2016-17           | 2017-18           | 2018-19           | 2016-17       | 2017-18       | 2018-19       |
| Sunshine Coast TC           | 71            | 72            | 66            | 567          | 567          | 517          | -                 | -                 | -                 | -             | -             | -             |
| Gold Coast TC               | 57            | 61            | 55            | 449          | 501          | 444          | -                 | -                 | -                 | -             | -             | -             |
| Brisbane RC                 | 75            | 45            | 53            | 601          | 379          | 461          | -                 | -                 | 1                 | -             | -             | 5             |
| Ipswich TC                  | 47            | 46            | 46            | 338          | 364          | 346          | -                 | -                 | -                 | -             | -             | -             |
| Toowoomba TC                | 45            | 42            | 46            | 309          | 306          | 330          | 1                 | 1                 | 1                 | 5             | 5             | 5             |
| Rockhampton JC              | 37            | 37            | 37            | 258          | 256          | 262          | 1                 | 1                 | 1                 | 5             | 5             | 5             |
| Townsville TC               | 36            | 32            | 27            | 244          | 224          | 194          | 1                 | 1                 | 1                 | 5             | 5             | 5             |
| Mackay TC                   | 21            | 22            | 24            | 145          | 162          | 171          | 1                 | 1                 | 1                 | 5             | 5             | 5             |
| Cairns JC                   | 5             | 11            | 13            | 36           | 74           | 99           | 8                 | 4                 | 2                 | 38            | 20            | 10            |
| Lockyer RC                  | 7             | 10            | 12            | 50           | 75           | 86           | 2                 | -                 | -                 | 9             | -             | -             |
| Beaudesert RC               | 7             | 13            | 11            | 48           | 95           | 81           | 1                 | 1                 | 1                 | 5             | 5             | 5             |
| Kilcoy RC                   | 5             | 8             | 9             | 32           | 52           | 59           | 2                 | -                 | -                 | 10            | -             | -             |
| Dalby & NDJC                | 5             | 8             | 7             | 34           | 55           | 50           | 2                 | 2                 | 3                 | 10            | 10            | 16            |
| Warwick TC                  | 4             | 4             | 5             | 28           | 27           | 29           | 6                 | 5                 | 4                 | 34            | 26            | 21            |
| Tattersall's RC             | 4             | 4             | 4             | 32           | 38           | 36           | -                 | -                 | -                 | -             | -             | -             |
| Bowen TC                    | -             | -             | 3             | -            | -            | 20           | 3                 | 4                 | 4                 | 15            | 20            | 20            |
| Far North Qld ATC           | 2             | 2             | 2             | 15           | 15           | 15           | -                 | -                 | -                 | -             | -             | -             |
| Roma TC                     | 1             | 2             | 2             | 8            | 13           | 14           | 8                 | 6                 | 6                 | 40            | 32            | 30            |
| Birdsville RC               | -             | -             | 2             | -            | -            | 13           | 1                 | 2                 | -                 | 11            | 13            | -             |
| Dalby Amateur PRC           | 1             | 1             | 1             | 7            | 7            | 8            | -                 | -                 | -                 | -             | -             | -             |
| Rockhampton St Patricks DRC | 1             | 1             | 1             | 7            | 7            | 8            | -                 | -                 | -                 | -             | -             | -             |
| Central Qld ARC             | 1             | 1             | 1             | 7            | 7            | 7            | -                 | -                 | -                 | -             | -             | -             |
| Mackay Amateur TC           | 1             | 1             | 1             | 7            | 7            | 7            | -                 | -                 | -                 | -             | -             | -             |
| Beaudesert Hibernian RC     | -             | 1             | 1             | -            | 6            | 6            | -                 | -                 | -                 | -             | -             | -             |
| North Qld Amateur TC        | 1             | -             | -             | 7            | -            | -            | -                 | -                 | -                 | -             | -             | -             |
| <b>TAB Sub-total</b>        | <b>434</b>    | <b>424</b>    | <b>429</b>    | <b>3,229</b> | <b>3,237</b> | <b>3,263</b> | <b>37</b>         | <b>28</b>         | <b>25</b>         | <b>192</b>    | <b>146</b>    | <b>127</b>    |
| Mt Isa RC                   | -             | -             | -             | -            | -            | -            | 15                | 13                | 15                | 80            | 71            | 80            |
| Atherton TC                 | -             | -             | -             | -            | -            | -            | 8                 | 7                 | 9                 | 40            | 37            | 50            |
| Longreach JC                | -             | -             | -             | -            | -            | -            | 9                 | 9                 | 9                 | 47            | 46            | 47            |
| Gympie TC                   | -             | -             | -             | -            | -            | -            | 8                 | 8                 | 8                 | 39            | 40            | 41            |
| Gladstone TC                | -             | -             | -             | -            | -            | -            | 8                 | 9                 | 8                 | 41            | 45            | 41            |
| Emerald JC                  | -             | -             | -             | -            | -            | -            | 9                 | 9                 | 8                 | 46            | 45            | 40            |
| Thangool RC                 | -             | -             | -             | -            | -            | -            | 7                 | 6                 | 8                 | 38            | 33            | 40            |
| Barcaldine RC               | -             | -             | -             | -            | -            | -            | 7                 | 6                 | 7                 | 34            | 32            | 36            |
| Central Warrego RC          | -             | -             | -             | -            | -            | -            | 7                 | 7                 | 7                 | 34            | 35            | 35            |
| Bundaberg RC                | -             | -             | -             | -            | -            | -            | 5                 | 6                 | 7                 | 26            | 32            | 35            |
| Innisfail TC                | -             | -             | -             | -            | -            | -            | 7                 | 8                 | 6                 | 35            | 42            | 33            |
| Nanango RC                  | -             | -             | -             | -            | -            | -            | 6                 | 6                 | 6                 | 32            | 32            | 32            |
| Barcoo ARC                  | -             | -             | -             | -            | -            | -            | 4                 | 4                 | 5                 | 21            | 22            | 26            |
| Goondiwindi RC              | -             | -             | -             | -            | -            | -            | 5                 | 5                 | 5                 | 26            | 25            | 25            |
| Cloncurry & DRC             | -             | -             | -             | -            | -            | -            | 5                 | 5                 | 5                 | 26            | 26            | 25            |
| Burdekin RC                 | -             | -             | -             | -            | -            | -            | 4                 | 4                 | 4                 | 20            | 24            | 23            |
| Chinchilla RC               | -             | -             | -             | -            | -            | -            | 4                 | 4                 | 4                 | 21            | 21            | 21            |
| Cunnamulla & DDRRC          | -             | -             | -             | -            | -            | -            | 4                 | 4                 | 4                 | 21            | 20            | 21            |
| Richmond TC                 | -             | -             | -             | -            | -            | -            | 4                 | 4                 | 4                 | 20            | 20            | 20            |
| South Burnett RC            | -             | -             | -             | -            | -            | -            | 3                 | 3                 | 4                 | 15            | 15            | 20            |
| Towers JC                   | -             | -             | -             | -            | -            | -            | 4                 | 4                 | 4                 | 20            | 20            | 20            |
| Julia Creek TC              | -             | -             | -             | -            | -            | -            | 3                 | 4                 | 3                 | 17            | 21            | 17            |
| Clermont RC                 | -             | -             | -             | -            | -            | -            | 2                 | 2                 | 3                 | 10            | 10            | 16            |
| Yeppoon TC                  | -             | -             | -             | -            | -            | -            | 3                 | 3                 | 3                 | 15            | 15            | 15            |
| Esk JC                      | -             | -             | -             | -            | -            | -            | 4                 | 3                 | 3                 | 21            | 17            | 15            |
| Dawson JC                   | -             | -             | -             | -            | -            | -            | 2                 | 2                 | 3                 | 7             | 10            | 15            |
| Moranbah RC                 | -             | -             | -             | -            | -            | -            | 3                 | 2                 | 3                 | 15            | 10            | 15            |
| Oakley APRC                 | -             | -             | -             | -            | -            | -            | 2                 | 2                 | 2                 | 16            | 16            | 18            |
| Tower Hill PARC             | -             | -             | -             | -            | -            | -            | 2                 | 2                 | 2                 | 14            | 16            | 14            |
| McKinlay RC                 | -             | -             | -             | -            | -            | -            | -                 | 1                 | 2                 | -             | 6             | 13            |
| Tambo & DRC                 | -             | -             | -             | -            | -            | -            | 2                 | 2                 | 2                 | 12            | 11            | 11            |
| Hughenden JC                | -             | -             | -             | -            | -            | -            | 1                 | 2                 | 2                 | 5             | 11            | 11            |

|                            |            |            |            |              |              |              |            |            |            |              |              |              |
|----------------------------|------------|------------|------------|--------------|--------------|--------------|------------|------------|------------|--------------|--------------|--------------|
| Gordonvale TC              | -          | -          | -          | -            | -            | -            | 2          | 2          | 2          | 10           | 10           | 11           |
| Herbert River JC           | -          | -          | -          | -            | -            | -            | 2          | 2          | 2          | 10           | 12           | 10           |
| Oak Park RC                | -          | -          | -          | -            | -            | -            | 2          | 2          | 2          | 10           | 11           | 10           |
| Mt Garnet ATC              | -          | -          | -          | -            | -            | -            | 2          | 2          | 2          | 10           | 9            | 10           |
| Ewan ATC                   | -          | -          | -          | -            | -            | -            | 2          | 2          | 2          | 10           | 10           | 10           |
| Clifton JC                 | -          | -          | -          | -            | -            | -            | 2          | 1          | 1          | 10           | 5            | 6            |
| Alpha JC                   | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 6            | 7            | 6            |
| Quilpie DRC                | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 6            | 6            | 6            |
| Bedourie ARC               | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 6            | 6            | 6            |
| Laura ATC                  | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 6            | 6            |
| Betoota RC                 | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 6            | 6            | 6            |
| Gayndah JC                 | -          | -          | -          | -            | -            | -            |            | 2          | 1          |              | 10           | 6            |
| Muttaburra ATC             | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 6            |
| Gregory Downs JC           | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 6            | 6            | 6            |
| Morven RC                  | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 6            | 6            |
| Cooktown ATC               | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 7            | 6            | 6            |
| Middlemount RC             | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 6            | 6            |
| Bell RC                    | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Kumbia RC                  | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Eidsvold RC                | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 6            | 5            |
| Tara RC                    | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 6            | 5            | 5            |
| Goondiwindi & McIntyre PRC | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Jandowae RC                | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Pentland RC                | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Mareeba TC                 | -          | -          | -          | -            | -            | -            | 4          | 3          | 1          | 20           | 11           | 5            |
| St George JC               | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| North Gregory TC           | -          | -          | -          | -            | -            | -            | 2          | 2          | 1          | 10           | 10           | 5            |
| Burrandowan PRC            | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Dingo RC                   | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 4            | 5            |
| Mt Perry RC                | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Springsure JC              | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Stanthorpe JC              | -          | -          | -          | -            | -            | -            | 1          | -          | 1          | 5            |              | 5            |
| Corfield ARC               | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Jundah RC                  | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Stamford JC                | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Talwood RC                 | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Einasleigh RC              | -          | -          | -          | -            | -            | -            | 1          | -          | 1          | 5            | -            | 5            |
| Surat DRC                  | -          | -          | -          | -            | -            | -            | -          | 1          | 1          | -            | 5            | 5            |
| Texas JC                   | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Aramac RC                  | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Ilfracombe PRC             | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Charters Towers ARC        | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 4            | 5            | 5            |
| Flinton RC                 | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Miles & DAPRC              | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Springsure St Pats DRC     | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Noorama PRC                | -          | -          | -          | -            | -            | -            | -          | 1          | 1          | -            | 5            | 5            |
| Camooweal JC               | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Isisford RC                | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 6            | 5            |
| Maranoa DRC                | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 2            | 5            |
| Prairie JC                 | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 5            |
| Monto RC                   | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 4            |
| Roma Picnic RC             | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 4            |
| Warra RC                   | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 4            |
| Augathella RC              | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 4            |
| Calliope JC                | -          | -          | -          | -            | -            | -            | 1          | 1          | 1          | 5            | 5            | 3            |
| Twin Hills RC              | -          | -          | -          | -            | -            | -            | 2          | 2          | -          | 10           | 10           | -            |
| Bluff-Blackwater ARC       | -          | -          | -          | -            | -            | -            | 2          | 1          | -          | 10           | 5            | -            |
| Boulija TC                 | -          | -          | -          | -            | -            | -            | 1          | 1          | -          | 5            | 5            | -            |
| Injune RC                  | -          | -          | -          | -            | -            | -            | 1          | 1          | -          | 5            | 5            | -            |
| Maxwelton RC               | -          | -          | -          | -            | -            | -            | -          | 1          | -          | -            | 5            | -            |
| Wandoan PRC                | -          | -          | -          | -            | -            | -            | 1          | 1          | -          | 5            | 5            | -            |
| Clifton JC                 | -          | -          | -          | -            | -            | -            | 1          | -          | -          | 5            | -            | -            |
| Western Picnic RC          | -          | -          | -          | -            | -            | -            | -          | -          | -          | -            | -            | -            |
| <b>Non-TAB Sub-total</b>   | -          | -          | -          | -            | -            | -            | <b>226</b> | <b>225</b> | <b>225</b> | <b>1,166</b> | <b>1,177</b> | <b>1,178</b> |
| <b>Total</b>               | <b>434</b> | <b>424</b> | <b>429</b> | <b>3,229</b> | <b>3,237</b> | <b>3,263</b> | <b>263</b> | <b>253</b> | <b>250</b> | <b>1,358</b> | <b>1,323</b> | <b>1,305</b> |

| Club                        | Total Mtgs Held | Total Mtgs Held | Total Mtgs Held | Total Races  | Total Races  | Total Races  |
|-----------------------------|-----------------|-----------------|-----------------|--------------|--------------|--------------|
|                             | 2016-17         | 2017-18         | 2018-19         | 2016-17      | 2017-18      | 2018-19      |
| Sunshine Coast TC           | 71              | 72              | 66              | 567          | 567          | 517          |
| Gold Coast TC               | 57              | 61              | 55              | 449          | 501          | 444          |
| Brisbane RC                 | 75              | 45              | 54              | 601          | 379          | 466          |
| Ipswich TC                  | 47              | 46              | 46              | 338          | 364          | 346          |
| Toowoomba TC                | 46              | 43              | 47              | 314          | 311          | 335          |
| Rockhampton JC              | 38              | 38              | 38              | 263          | 261          | 267          |
| Townsville TC               | 37              | 33              | 28              | 249          | 229          | 199          |
| Mackay TC                   | 22              | 23              | 25              | 150          | 167          | 176          |
| Cairns JC                   | 13              | 15              | 15              | 74           | 94           | 109          |
| Lockyer RC                  | 9               | 10              | 12              | 59           | 75           | 86           |
| Beaudesert RC               | 8               | 14              | 12              | 53           | 100          | 86           |
| Kilcoy RC                   | 7               | 8               | 9               | 42           | 52           | 59           |
| Dalby & NDJC                | 7               | 10              | 10              | 44           | 65           | 66           |
| Warwick TC                  | 10              | 9               | 9               | 62           | 53           | 50           |
| Tattersall's RC             | 4               | 4               | 4               | 32           | 38           | 36           |
| Bowen TC                    | 3               | 4               | 7               | 15           | 20           | 40           |
| Far North Qld ATC           | 2               | 2               | 2               | 15           | 15           | 15           |
| Roma TC                     | 9               | 8               | 8               | 48           | 45           | 44           |
| Birdsville RC               | 1               | 2               | 2               | 11           | 13           | 13           |
| Dalby Amateur PRC           | 1               | 1               | 1               | 7            | 7            | 8            |
| Rockhampton St Patricks DRC | 1               | 1               | 1               | 7            | 7            | 8            |
| Central Qld ARC             | 1               | 1               | 1               | 7            | 7            | 7            |
| Mackay Amateur TC           | 1               | 1               | 1               | 7            | 7            | 7            |
| Beaudesert Hibernian RC     | -               | 1               | 1               | -            | 6            | 6            |
| North Qld Amateur TC        | 1               | -               | -               | 7            | -            | -            |
| <b>TAB Sub-total</b>        | <b>471</b>      | <b>452</b>      | <b>454</b>      | <b>3,421</b> | <b>3,383</b> | <b>3,390</b> |
| Mt Isa RC                   | 15              | 13              | 15              | 80           | 71           | 80           |
| Atherton TC                 | 8               | 7               | 9               | 40           | 37           | 50           |
| Longreach JC                | 9               | 9               | 9               | 47           | 46           | 47           |
| Gympie TC                   | 8               | 8               | 8               | 39           | 40           | 41           |
| Gladstone TC                | 8               | 9               | 8               | 41           | 45           | 41           |
| Emerald JC                  | 9               | 9               | 8               | 46           | 45           | 40           |
| Thangool RC                 | 7               | 6               | 8               | 38           | 33           | 40           |
| Barcardine RC               | 7               | 6               | 7               | 34           | 32           | 36           |
| Central Warrego RC          | 7               | 7               | 7               | 34           | 35           | 35           |
| Bundaberg RC                | 5               | 6               | 7               | 26           | 32           | 35           |
| Innisfail TC                | 7               | 8               | 6               | 35           | 42           | 33           |
| Nanango RC                  | 6               | 6               | 6               | 32           | 32           | 32           |
| Barcoo ARC                  | 4               | 4               | 5               | 21           | 22           | 26           |
| Goondiwindi RC              | 5               | 5               | 5               | 26           | 25           | 25           |
| Cloncurry & DRC             | 5               | 5               | 5               | 26           | 26           | 25           |
| Burdekin RC                 | 4               | 4               | 4               | 20           | 24           | 23           |
| Chinchilla RC               | 4               | 4               | 4               | 21           | 21           | 21           |
| Cunnamulla & DDRC           | 4               | 4               | 4               | 21           | 20           | 21           |
| Richmond TC                 | 4               | 4               | 4               | 20           | 20           | 20           |
| South Burnett RC            | 3               | 3               | 4               | 15           | 15           | 20           |
| Towers JC                   | 4               | 4               | 4               | 20           | 20           | 20           |
| Julia Creek TC              | 3               | 4               | 3               | 17           | 21           | 17           |
| Clermont RC                 | 2               | 2               | 3               | 10           | 10           | 16           |
| Yeppoon TC                  | 3               | 3               | 3               | 15           | 15           | 15           |
| Esk JC                      | 4               | 3               | 3               | 21           | 17           | 15           |
| Dawson JC                   | 2               | 2               | 3               | 7            | 10           | 15           |
| Moranbah RC                 | 3               | 2               | 3               | 15           | 10           | 15           |
| Oakley APRC                 | 2               | 2               | 2               | 16           | 16           | 18           |
| Tower Hill PARC             | 2               | 2               | 2               | 14           | 16           | 14           |
| McKinlay RC                 | -               | 1               | 2               | -            | 6            | 13           |
| Tambo & DRC                 | 2               | 2               | 2               | 12           | 11           | 11           |
| Hughenden JC                | 1               | 2               | 2               | 5            | 11           | 11           |

|                            |            |            |            |              |              |              |
|----------------------------|------------|------------|------------|--------------|--------------|--------------|
| Gordonvale TC              | 2          | 2          | 2          | 10           | 10           | 11           |
| Herbert River JC           | 2          | 2          | 2          | 10           | 12           | 10           |
| Oak Park RC                | 2          | 2          | 2          | 10           | 11           | 10           |
| Mt Garnet ATC              | 2          | 2          | 2          | 10           | 9            | 10           |
| Ewan ATC                   | 2          | 2          | 2          | 10           | 10           | 10           |
| Clifton JC                 | 2          | 1          | 1          | 10           | 5            | 6            |
| Alpha JC                   | 1          | 1          | 1          | 6            | 7            | 6            |
| Quilpie DRC                | 1          | 1          | 1          | 6            | 6            | 6            |
| Bedourie ARC               | 1          | 1          | 1          | 6            | 6            | 6            |
| Laura ATC                  | 1          | 1          | 1          | 5            | 6            | 6            |
| Betoota RC                 | 1          | 1          | 1          | 6            | 6            | 6            |
| Gayndah JC                 | -          | 2          | 1          | -            | 10           | 6            |
| Muttaburra ATC             | 1          | 1          | 1          | 5            | 5            | 6            |
| Gregory Downs JC           | 1          | 1          | 1          | 6            | 6            | 6            |
| Morven RC                  | 1          | 1          | 1          | 5            | 6            | 6            |
| Cooktown ATC               | 1          | 1          | 1          | 7            | 6            | 6            |
| Middlemount RC             | 1          | 1          | 1          | 5            | 6            | 6            |
| Bell RC                    | 1          | 1          | 1          | 5            | 5            | 5            |
| Kumbia RC                  | 1          | 1          | 1          | 5            | 5            | 5            |
| Eidsvold RC                | 1          | 1          | 1          | 5            | 6            | 5            |
| Tara RC                    | 1          | 1          | 1          | 6            | 5            | 5            |
| Goondiwindi & McIntyre PRC | 1          | 1          | 1          | 5            | 5            | 5            |
| Jandowae RC                | 1          | 1          | 1          | 5            | 5            | 5            |
| Pentland RC                | 1          | 1          | 1          | 5            | 5            | 5            |
| Mareeba TC                 | 4          | 3          | 1          | 20           | 11           | 5            |
| St George JC               | 1          | 1          | 1          | 5            | 5            | 5            |
| North Gregory TC           | 2          | 2          | 1          | 10           | 10           | 5            |
| Burrandowan PRC            | 1          | 1          | 1          | 5            | 5            | 5            |
| Dingo RC                   | 1          | 1          | 1          | 5            | 4            | 5            |
| Mt Perry RC                | 1          | 1          | 1          | 5            | 5            | 5            |
| Springsure JC              | 1          | 1          | 1          | 5            | 5            | 5            |
| Stanthorpe JC              | 1          | -          | 1          | 5            | -            | 5            |
| Corfield ARC               | 1          | 1          | 1          | 5            | 5            | 5            |
| Jundah RC                  | 1          | 1          | 1          | 5            | 5            | 5            |
| Stamford JC                | 1          | 1          | 1          | 5            | 5            | 5            |
| Talwood RC                 | 1          | 1          | 1          | 5            | 5            | 5            |
| Einasleigh RC              | 1          | -          | 1          | 5            | -            | 5            |
| Surat DRC                  | -          | 1          | 1          | -            | 5            | 5            |
| Texas JC                   | 1          | 1          | 1          | 5            | 5            | 5            |
| Aramac RC                  | 1          | 1          | 1          | 5            | 5            | 5            |
| Ilfracombe PRC             | 1          | 1          | 1          | 5            | 5            | 5            |
| Charters Towers ARC        | 1          | 1          | 1          | 4            | 5            | 5            |
| Flinton RC                 | 1          | 1          | 1          | 5            | 5            | 5            |
| Miles & DAPRC              | 1          | 1          | 1          | 5            | 5            | 5            |
| Springsure St Pats DRC     | 1          | 1          | 1          | 5            | 5            | 5            |
| Noorama PRC                | -          | 1          | 1          | -            | 5            | 5            |
| Camooweal JC               | 1          | 1          | 1          | 5            | 5            | 5            |
| Isisford RC                | 1          | 1          | 1          | 5            | 6            | 5            |
| Maranoa DRC                | 1          | 1          | 1          | 5            | 2            | 5            |
| Prairie JC                 | 1          | 1          | 1          | 5            | 5            | 5            |
| Monto RC                   | 1          | 1          | 1          | 5            | 5            | 4            |
| Roma Picnic RC             | 1          | 1          | 1          | 5            | 5            | 4            |
| Warra RC                   | 1          | 1          | 1          | 5            | 5            | 4            |
| Augathella RC              | 1          | 1          | 1          | 5            | 5            | 4            |
| Calliope JC                | 1          | 1          | 1          | 5            | 5            | 3            |
| Twin Hills RC              | 2          | 2          | -          | 10           | 10           | -            |
| Bluff-Blackwater ARC       | 2          | 1          | -          | 10           | 5            | -            |
| Boulia TC                  | 1          | 1          | -          | 5            | 5            | -            |
| Injune RC                  | 1          | 1          | -          | 5            | 5            | -            |
| Maxwelton RC               | -          | 1          | -          | -            | 5            | -            |
| Wandoan PRC                | 1          | 1          | -          | 5            | 5            | -            |
| Clifton JC                 | -          | -          | -          | -            | -            | -            |
| Western Picnic RC          | -          | -          | -          | -            | -            | -            |
| <b>Non-TAB Sub-total</b>   | <b>226</b> | <b>225</b> | <b>225</b> | <b>1,166</b> | <b>1,177</b> | <b>1,178</b> |
| <b>Total</b>               | <b>697</b> | <b>677</b> | <b>679</b> | <b>4,587</b> | <b>4,560</b> | <b>4,568</b> |

## Appendix C: Breakdown of Additional \$26 Million of Thoroughbred Prize Money by TAB/Non-TAB events

### Thoroughbred \$26m Prizemoney

#### Tranche 1 - November 2018 - \$18m

- **Provincial SEQ meetings (Gold Coast, Sunshine Coast and Ipswich) - \$6.9 million increase**
  - Standard race stakes raised from \$16,000 to \$21,000 (+31.25%)
  - Maiden race stakes raised from \$15k to \$21k (+40%)
  - Introduction of prize money for fifth-placed runners
  - Introduction of \$400 payment for runners placed 6<sup>th</sup> to 10<sup>th</sup>.
- **Provincial Queensland meetings (inc. Toowoomba, Rockhampton, Mackay, Townsville and Cairns) - \$5.4 million increase**
  - All races at Toowoomba Turf Club raised from \$14,000 to \$19,000 (+35.7%)
  - Introduction of \$19,000 races at weekly Northern Provincial Showcase meetings
  - Remaining provincial stakes raised from \$14,000 to \$16,500 (+17.8%)
    - Introduction of prize money for fifth-placed runners
    - Introduction of \$400 payment for runners placed 6<sup>th</sup> to 10<sup>th</sup>
  - Country TAB stakes raised from \$12,000 to \$14,500 (+20.83%) at:
    - Kilcoy, Beaudesert, Warwick, Lockyer (Gatton), Dalby and Roma meetings
  - Key Northern Cups and the Toowoomba Cup raised to \$150,000 prize money.
- **Mid-week Metropolitan meetings - \$2.4 million increase**
  - Standard race stakes raised from \$25,000 to \$30,000 (+20%)
  - Maidens raised from \$20,000 to \$25,000 (+25%)
  - Introduction of \$500 payment for runners placed 6<sup>th</sup> to 10<sup>th</sup>.
- **Saturday metropolitan meetings - \$2.15 million increase**
  - Standard race stakes raised from \$70,000 to \$75,000 (+7.1%)
  - All races increased by \$5,000 to accommodate introduction of \$1000 payment for runners placed 6<sup>th</sup> to 10<sup>th</sup>.
  - Listed races to carry minimum stakes of \$125,000 (+25%)

#### Tranche 2 - June 2018 - \$8m

- Removal of starters fee: \$2.5m benefit to owners across all Queensland race meetings;
- Metropolitan Saturday restricted races increased from \$45k to \$50k (+10%);
- Metropolitan mid-week prizemoney raised from \$30k to \$35k (+17%);
- Mid-week metropolitan maidens raised to \$27.5k (+10%);
- A feature \$30k race to be programmed at SEQ Provincial meetings on a weekly basis (GCTC, ITC and SCTC); and
- Northern Provincial midweek increased to \$17,000 and Saturday Provincial 2 meetings to \$15,000 Toowoomba night no increase (field sizes largely unchanged).
- Provincial Northern Midweek increase \$500 to \$17k.
- Introduction of Discount Early Scratching Fee-saving of \$500k for participants.